Worlaby Parish Neighbourhood Plan 2016-2038

Basic Conditions Statement

Ploughing match on the Wolds, Worlaby

Published by Worlaby Parish Council under the Neighbourhood Planning (General) Regulations 2012

August 2020

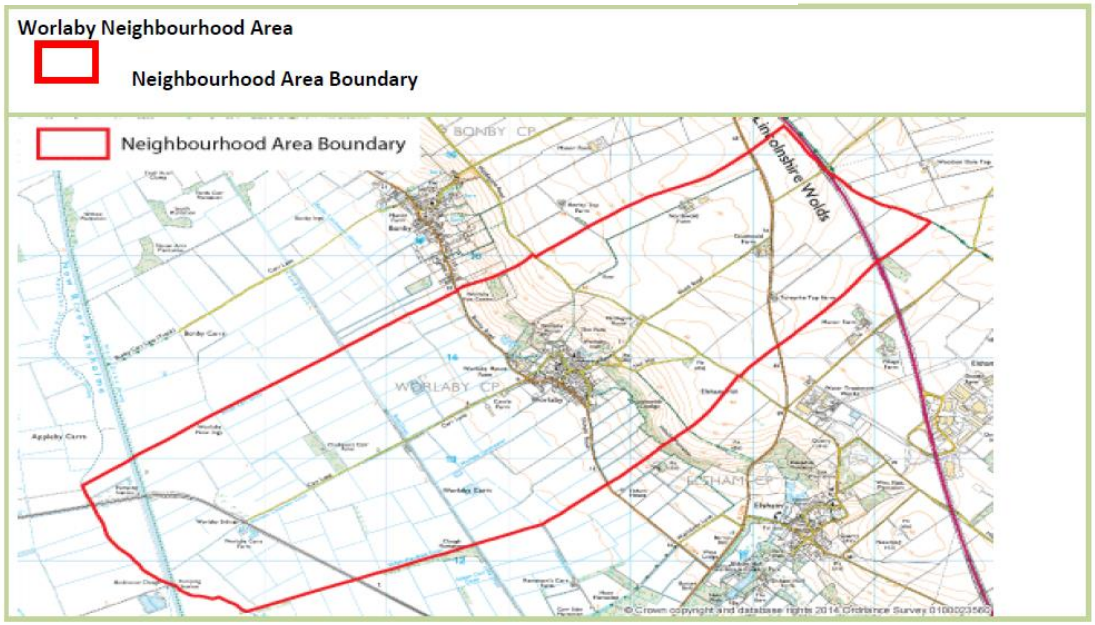
1. Introduction

1.1 This Statement has been prepared by Worlaby Parish Council to accompany its submission of the Worlaby Parish Neighbourhood Plan to the local planning authority, North Lincolnshire Council (NLC) under Regulation 15 of the Neighbourhood Planning (General) Regulations 2012.

1.2 The Neighbourhood Plan has been prepared by the Parish Council, as the qualifying body, for the Neighbourhood Area covering the whole of the Parish of Worlaby, as designated by the NLC on 4 August 2014 (see Plan A).

1.3 The policies in the Neighbourhood Plan relate to the development and use of land in the designated Neighbourhood Area. The Neighbourhood Plan covers the period from 2016 to 2038.

Plan A: The Designated Worlaby Parish Neighbourhood Area



2. Background

2.1 A Steering Group was formed in May 2015 with delegated authority from the Parish Council to make day-to-day decisions on the Neighbourhood Plan. However, as qualifying body, the Parish Council retained oversight of all published documents and formally approved the publication of:

- the Pre-Submission Neighbourhood Plan of March 2020
- the Submission Neighbourhood Plan of June 2020

2.2 The Steering Group has worked closely with officers of North Lincolnshire Council during the preparation of the Neighbourhood Plan, in particular in regard to the timing of the Regulation 14 pre-submission consultation which was arranged to accommodate the final stages of the emerging North Lincolnshire Local Plan.

2.3 The Neighbourhood Plan deliberately focusses on key issues that matter to the local community and aims to develop a detailed view of local land use issues, avoiding policies that may duplicate national planning guidance and/or policies in the Local Plan.

2.4 The Neighbourhood Planning (General) Regulations 2012 state that a Neighbourhood Plan will be considered to have met the basic conditions if:

- having regard to national policies and advice contained in guidance issued by the Secretary of State, it is appropriate to make the neighbourhood development plan,
- the making of the neighbourhood development plan contributes to the achievement of sustainable development,
- the making of the neighbourhood development plan is in general conformity with the strategic policies contained in the Local Development Plan for the area,
- the making of the neighbourhood development plan does not breach, and is otherwise compatible with, EU obligations.

2.5 This Statement addresses each of these conditions and explains how the submitted Neighbourhood Plan meets the requirements of paragraph 8 of Schedule 4B to the Town & Country Planning Act 1990.

3. Conformity with National Planning Policy

3.1 The Neighbourhood Plan has been prepared with regard to national policies as set out in the National Planning Policy Framework (NPPF) of February 2019, and is mindful of the Planning Practice Guidance (PPG) in respect of formulating neighbourhood plans.

3.2 Table 1 below sets out a brief summary of how each policy conforms to the NPPF. The particular paragraphs referred to in the table are those considered the most relevant to each policy but are not intended to be exhaustive.

Table 1: Neighbourhood Plan & NPPF Conformity Summary

Policy Number	Policy Title	NPPF Paragraph	NPPF Core Objectives	Commentary
WNP1	**A Spatial Plan for the Parish**	**91**	**Promoting healthy and safe communities.**	**WNP1 sets out the natural and historic limits and layout of the settlement. New development outside these limits or failing to recognise the existing layout will have a high impact on the nature of the community.**
WNP2	**Small Scale Housing Sites**	**68, 69**	**Delivering a sufficient supply of homes.**	**WNP2 seeks to ensure that infill development has a positive effect on the community.**
WNP3	**Larger Housing Sites**	**57, 77, 91, 189, 190, 192,197**	**Promoting healthy and safe communities. Conserving and enhancing the historic environment.**	**WNP3 seeks to ensure that larger housing development shares a form, design and layout with the existing village, including pedestrian and cycle access, thus avoiding a sense of individual, isolated 'estates'.**
WNP4	**Design**	**105, 112, Chapter 12, 150, 153**	**Promoting sustainable transport. Achieving well-designed places. Meeting the challenge of climate change.**	**WNP4 emphasises the importance of design and sets out design criteria which new housing development should meet.**
WNP5	**Green Infrastructure**	**170**	**Conserving and enhancing the natural Environment.**	**WNP5 identifies green spaces in and around the village that have environmental, recreational and wildlife importance, and encourages their development along these lines.**
WNP6	**Local Employment**	**83, 84**	**Supporting a prosperous rural economy.**	**WNP5 supports enterprises that can be accommodated primarily in existing buildings or small-scale units and seeks to ensure that they are suitable for a rural area.**

WNP7	**Communications Infrastructure**	**112**	**Supporting high quality communications.**	**WNP7 supports the installation of communication infrastructure where amenity impact is limited and a significant improvement in telecommunication performance can be achieved.**
WNP8	**Landscapes and Gateways**	**125**	**Achieving well-designed places.**	**WNP8 requires development proposals to have due regard to impact on identified landscape and gateway views that contribute significantly to the sense of place, and to residents' and visitors' experience of the area.**

4. Contribution to Achieving Sustainable Development

4.1 The NPPF requires a Neighbourhood Plan, as part of the planning system, to contribute to the achievement of sustainable development. At its simplest sustainable development is development that will meet the needs of the present without compromising the ability of future generations to meet their own needs.

4.2 These needs are to be met by meeting objectives in three areas:

an economic objective – to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;

a social objective – to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and

an environmental objective – to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, using natural resources prudently, minimising waste and pollution, and mitigating and adapting to climate change, including moving to a low carbon economy.

4.3 In a small rural community such as Worlaby these three areas are necessarily closely linked. The Neighbourhood Plan policies, therefore, aim to facilitate change within the community whilst protecting what is highly valued.

4.4 Table 2 below indicates the impact of the Plan's policies against the three dimensions of sustainability, as follows:

Impact of each policy:

++	very positive
+	positive
O	neutral
X	negative
XX	very negative

Table 2: Neighbourhood Plan & Sustainable Development Summary

Policy Number	Policy Title	Social	Econ.	Env.	Commentary
WNP1	A Spatial Plan for the Parish	++	+	++	WNP1 sets out the natural and historic limits and layout of the settlement. New development outside these limits or failing to recognise the existing layout will have a high impact on the nature of the community.
WNP2	Small Scale Housing Sites	++	O	+	WNP2 seeks to ensure that infill development has a positive effect on the community.
WNP3	Larger Housing Sites	++	+	+	WNP3 seeks to ensure that larger housing development share a form, design and layout with the existing village, including pedestrian and cycle access, thus avoiding a sense of individual, isolated 'estates'.
WNP4	Design	++	O	+	WNP4 emphasises the importance of design and sets out design criteria which new housing development should meet.
WNP5	Green Infrastructure	++	+	++	WNP5 identifies green spaces in and around the village that have environmental, recreational and wildlife importance, and encourages their development along these lines.
WNP6	Local Employment	+	++	O	WNP5 supports enterprises that can be accommodated primarily in existing buildings or small-scale units and seeks to ensure that they are appropriate in a rural context.
WNP7	Communications Infrastructure	++	+	O	WNP7 supports the installation of communication infrastructure where amenity impact is limited and a significant improvement in telecommunication performance can be achieved.
WNP8	Landscapes and Gateways	++	+	+	WNP8 requires development proposals to have due regard to impact on identified landscape and gateway views that contribute significantly to the sense of place, and to residents' and visitors' experience of the area.

5. General Conformity with the Development Plan

5.1 The Worlaby Parish Neighbourhood Plan has been prepared in general conformity with the North Lincolnshire (NLC) Local Plan 2003 (Saved policies 2007), NLC Core Strategy 2011 and the NLC Housing & Employment Land Allocation DPD 2020.

5.2 Table 3 below summarises how the Neighbourhood Plan is in general conformity with the development plan for North Lincolnshire: Local Development Framework; and the saved policies in the adopted North Lincolnshire Local Plan.

Table 3: Summary of Neighbourhood Plan General Conformity with the Development Plan

Policy Number	Policy Title	North Lincolnshire Policies
WNP1	A Spatial Plan for the Parish	North Lincolnshire policies ST2 and ST3. North Lincolnshire Core Strategy policy CS16.
WNP2	Small Scale Housing Sites	North Lincolnshire Local Plan policies H5 (except criteria i and ii), H7, H8, H9, HE5 and DS1. North Lincolnshire Core Strategy policies CS3 and CS8.
WNP3	Larger Housing Sites	North Lincolnshire Local Plan policies H5 (except criteria i and ii), H7, H8, HE5 and DS1. North Lincolnshire Core Strategy policies CS1, CS2, CS3, CS5, CS6, CS8 and CS9.
WNP4	Design	North Lincolnshire Local Plan policies H5 (except criteria i and ii), H7, H8, HE2, HE5 and DS1. North Lincolnshire Core Strategy policies CS1, CS2, CS3, CS7 and CS8.
WNP5	Green Infrastructure	North Lincolnshire Local Plan policies LC1, LC2, LC4, LC5, LC6, LC7, LC11 and LC12, R5 North Lincolnshire Core Strategy policies CS16 and CS17.
WNP6	Local Employment	North Lincolnshire Local Plan policies RD2, RD3, RD5, RD6, RD7, RD8, RD9, RD14, T19, HE2, HE5 and DS1. North Lincolnshire Core Strategy policy CS2, CS15.
WNP7	Communications Infrastructure	North Lincolnshire Local Plan policies DS1, DS19 and DS20.
WNP8	Landscapes and Gateways	North Lincolnshire Local Plan policy LC7.

5.3 North Lincolnshire Council is currently preparing a new, single Local Plan. When it is adopted it will replace the current North Lincolnshire Local Plan, and the Core Strategy and Housing and Employment Land Allocations Development Plan Documents. However, as it is still emerging (having completed the Preferred Options consultation in Spring 2020) limited weight can be afforded to it.

5.4 Once the new Local Plan has progressed through the plan making process and has been independently examined and adopted it may be necessary to conduct a review of the Worlaby Parish Neighbourhood Plan in order to ensure that it is in general conformity with the policies of the Local Plan.

6. Compatibility with EU Legislation

6.1 A Strategic Environmental Assessment (SEA) is required under European legislation for all plans that may have a significant effect on the environment. This particularly relates to plans that designate sites for development such as a Local Plan or Neighbourhood Plans produced by a town or parish council. The purpose of SEA is to provide a high level of protection of the environment and to integrate considerations of the environment into the preparation and adoption of plans with a view to promoting sustainable development.

6.2 A Strategic Environmental Assessment (SEA) Screening Report was undertaken by North Lincolnshire Council in respect of the Worlaby Neighbourhood Plan in order to provide evidence and justification that the Plan has been prepared with sustainability at the forefront of its preparation, a key consideration in the National Planning Policy Framework. The result of the screening was that an SEA report under the SEA directive was required, but that a Habitats Regulations Assessment was not required.

6.3 In May 2020 North Lincolnshire Council published the SEA Scoping Report for the Worlaby Neighbourhood Plan. It concluded that the benefits of implementing the policies within the Plan will far outweigh the effect of not having a neighbourhood plan for Worlaby Parish.

6.4 Additionally, it is considered that none of the policies would have a negative impact on the Parish, and the most common outcome is that the Plan would have a strongly or slightly positive impact on the Parish. Indeed, not having a neighbourhood plan for Worlaby is seen as having a collectively negative impact on the Parish in the Report.

6.5 The Neighbourhood Plan was amended in line with comments in the report.

Conclusion

Worlaby Parish Council considers that the Worlaby Parish Neighbourhood Plan meets the Basic Conditions as set out in Schedule 4B to the Town & Country Planning Act 1990.

Appendix A

North Lincolnshire Local Plan Policies

Chapter 1 - Strategy:

Strategy Policy Reference	**Policy**
Policy ST2	Settlement Hierarchy
Policy ST3	Development Limits

Chapter 2 - Population and Housing:

Housing and Population Policy Reference	**Policy**
Policy H5 (except criteria i and ii)	New Housing Development
Policy H7	Backland and Tandem Development
Policy H8	Housing Design and Housing Mix
Policy H9	Housing Density

Chapter 4 - Rural Development:

Rural Development Policy Reference	**Policy**
Policy RD2	Development in the Open Countryside
Policy RD3	Industrial and Commercial Development in Minimum and Medium Growth Settlements
Policy RD5	Alternative uses of Industrial and Commercial Sites in the open countryside
Policy RD6	Re-use and/or Adaption of Rural Buildings for Industrial and Commercial uses in the Open Countryside
Policy RD7	Agriculture, Forestry and Farm Diversification
Policy RD8	Farm Shops and Sales from Agricultural and Forestry Holdings
Policy RD9	Re-use and/or Adaptation of Rural Buildings for Residential Use in the Open Countryside
Policy RD14	Agricultural and Forestry Buildings

Chapter 7 - Transportation:

Transportation Policy Reference	**Policy**
Policy T19	Car Parking Provision and Standards

Chapter 8 - Leisure and Recreation:

Leisure and Recreation Policy Reference	**Policy**
Policy R1	Protecting Playing Fields
Policy R2	Protecting Areas of Local Importance for Children's Play
Policy R5	Recreational Paths Network

Chapter 10 – Landscape and Conservation:

Landscape and Conservation Policy Reference	**Policy**
Policy LC1	Special Protection Areas, Special Areas of Conservation and Ramsar Sites
Policy LC2	Sites of Special Scientific Interest and National Nature Reserves
Policy LC4	Development Affecting Sites of Local Nature Conservation Importance
Policy LC5	Species Protection
Policy LC6	Habitat Creation
Policy LC7	Landscape Protection
Policy LC11	Areas of Amenity Importance
Policy LC12	Protection of Trees, Woodland and Hedgerows

Chapter 12 – The Historic Environment:

Historic Environment Policy Reference	**Policy**
Policy HE5	Development affecting Listed Buildings

Chapter 15 - Development Standards:

Development Standards Policy Reference	**Policy**
Policy DS1	General Requirements
Policy DS19	Telecommunications Equipment

Appendix 2

North Lincolnshire Core Strategy Policies

Core Strategy Policy Reference	**Policy**
Policy CS1	Spatial Strategy For North Lincolnshire
Policy CS2	Delivering More Sustainable Development
Policy CS3	Development Limits
Policy CS5	Delivering Quality Design In North Lincolnshire
Policy CS6	Historic Environment
Policy CS7	Overall Housing Provision
Policy CS8	Spatial Distribution Of Housing Sites
Policy CS16	Landscape, Greenspace and Waterscape
Policy CS17	Biodiversity